

CREATION OF RESEARCH CENTER FOR INSTITUTIONAL OF PUBLIC ADMINISTRATION ON THE WAYS OF IMPROVING OF THE SYSTEM OF PUBLIC ADMINISTRATION IN UKRAINE

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ანოტაცია

თანამედროვე სახელმწიფო მართვა რთული, მრავალასპექტიანი მოვლენაა, რომელიც განსაკუთრებულ აქტუალობას ანიჭებს სახელმწიფო მართვის მეცნიერულ – ორგანიზაციულ სიბრტყეში მომუშავე მეცნიერებისა და სპეციალისტების ძალისხმევით კონსოლიდაციას და აქტიურ მონაწილეობას ისეთი გადაწყვეტილებების მიღების პროცესში, როგორებიცაა ნიჭიერი მეცნიერების, სპეციალისტების, ახალგაზრდობისა და ასევე პერსპექტიული სამეცნიერო და საწარმოო კოლექტივების განვითარებისათვის შესაბამისი მასტიმულირებელი პირობების შექმნა, მათი მატერიალური დამოუკიდებლობა და ნაყოფიერი საქმიანობა საბაზრო ეკონომიკის პირობებში.

საიდუმლო არ არის, რომ მართვის სფეროში მეცნიერული საქმიანობის ორგანიზაცია – უკრაინის განვითარების მნიშვნელოვანი კრიტერიუმი, რომლის საშუალებითაც უნდა განხორციელდეს მისი ყველა მნიშვნელოვანი რესურსული ელემენტების ინტეგრაცია გარე სამყაროს ადეკვატურად ცვლადი სოციალურ – ეკონომიკური მიზნების მიღწევისათვის.

დღეისათვის, სამწუხაროდ, უკრაინაში სახელმწიფო მართვის პროცესების ვარდნა მიმდინარეობს გაცილებით სწრაფად, ვიდრე ეს ხდება დასავლეთში, თუმცა თანამემამულე მეცნიერებს არ უყვართ ამის აღიარება. დასავლური მეცნიერება აღმოჩნდა გაცილებით უფრო დაცული, ვინაიდან გააჩნია სიმტკიცის გაცილებით მეტი მარაგი.

ყველა აღნიშნული პრობლემა დასავლურ ტრენდებთან ინტეგრაციის ან სახელმწიფო მართვის მეცნიერების განვითარების შესახებ განაპირობა მისი სტრუქტურული მართვის სუსტი შესაძლებლობა – დიფერენციაციისა და ინტეგრაციის დამოუკიდებელი პროცესების არ არსებობა იმ დროს, როდესაც იქმნება ახალი სამეცნიერო დისციპლინები და დისციპლინათაშორისი ინტეგრაციის ახალი ხერხები. აღნიშნული მეტყველებს ასევე უკრაინაში სახელმწიფო მართვის მეცნიერების ფუნქციონალურ – სტრუქტურულ ჩამორჩენილობაზე.

სწორედ ამიტომ, კაცობრიობის გლობალური პრობლემების გადაწყვეტისათვის ცოდნის ინტეგრაციის მსოფლიო ტენდენციებიდან გამომდინარე, განსაკუთრებულ გამოყენებით მნიშვნელობას იძენს უფროსი თაობის უკრაინელი და საზღვარგარეთელი მეცნიერების მიღწევების შენარჩუნება სახელმწიფო მართვის

სფეროში.

This paper puts forward providing of practical recommendations in order to solve public administration-related tasks in various areas of the society functioning and, as a result, augment the spiritual values and national wealth of Ukraine.

It is no secret that organization of scientific activity in the sphere of public administration represents an important criterion for development of Ukraine, which should integrate all its key resource elements towards achievement of socially important goals adequate to the changing environment.

Today, unfortunately, processes of the decline of the science of public administration in Ukraine occur much faster than in the West, although domestic scientists hate to admit it. Western science has turned out to be more protected because it has a larger safety margin [1, p. 631-635].

The impossibility to effectively integrate the post-soviet science of public administration into western trends is due not so much to subjective factors in Ukraine – lack of reflexive realization of these trends and, accordingly, lack of individual efforts to become integrated into them, as to the absence of such institutions and social patterns of public administration, whose creation took long in the West and which are virtually impossible to be created anew in the context of such a decline.

All these problems of integration into western trends or ways of developing the science of public administration have determined poor capacity for its structural management – lack of independent differentiation and integration processes, when new branches of science and new ways of its interdisciplinary integration are created. This also means structural-functional backwardness of the science of public administration in Ukraine.

For this very reason, solving issues related to maximum preservation and augmentation of all achievements and best practices of the older generation of Ukrainian and foreign distinguished scientists in the field of public administration due to their conformity to the global tendency towards integration of knowledge on the way toward solving problems of mankind takes on great practical significance [2, p. 102].

Presenting of the main material

Modern public administration in Ukraine - is a complex, multidimensional phenomenon, that gives special urgency to the question of consolidation of efforts of aspirants, doctors, searchers, civil servants, academics and scientists with the purpose of their joining to the process of search of contemporary approaches of development of social life in the context of formation and implementation of effective activity of public administration and local government [3, p. 337].

That is why, the solution of questions concerning of maximal preservation and enhancement of all the achievements and developments of the older generation of Ukrainian and foreign authoritative scientists in public administration, by virtue of their compliance with the global trend towards the integration of knowledge on the

way of solving global challenges are acquired the great importance.

Today in Ukraine there are exist three thousand doctor of science in public administration and one hundred one thousand PhD in public administration and their association in Ukraine is an important criterion of its development with the help of which integration of all its most important resource elements, towards the achievements of socially important objectives, adequate to the changing environment, should be implemented [4, p. 149].

Development of Ukraine as a democratic state requires the fastest possible implementation of new criteria for assessment of performance of authorities and improvement in the current technologies for assessing quality of the services provided from the perspective of citizen satisfaction.

Thus, a need arises to develop and introduce into the services sector an integrated services for consolidation, on a voluntary basis, leading scientists and specialists that are working in the sphere public administration with the purpose of effective use of their creative potential for scientific, technical, socio-economic and cultural development of country, for focused development of the public administration, for protection of their professional interests, for mutual coordination of research and for exchange of experience in a whole, we propose to create the Research Center for Institutional Development of Public Administration (RC) are proposed.

Thus, there is a long-felt need to develop and introduce into the services sector an integrated services system the main purpose of which can be defined as ensuring information interaction of users both on the Internet through granting access to resources and databases in electronic format and by giving access to printed materials that will be stored on its premises.

The RC should become the basic, information and methodological resources in the area of public administration.

The purpose of the RC establishment is to ensure the systemic nature of the processes of creating, analyzing, storing and disseminating information resources and knowledge in the public administration sector through union on a voluntary basis of leading scientists and specialists working in the area of public administration in order to make good use of their creative potential for scientific-technological, socio-economic and cultural development of the country, purposive development of the public administration domain, protection of professional interests, mutual coordination of research work, and exchange of experience [5, p. 528-560].

The RC provides for ensuring information interaction of users both on the Internet through granting access to resources and databases in electronic format and by giving access to printed materials that will be stored on its premises through:

1. consolidation and reciprocal exchange of research efforts of the most high-profile and promising domestic and foreign scientists studying public administra-

tion[6, p. 435];

2. ensuring information interaction and meeting information needs in the area of public administration;

3. knowledge management: collection, preservation and spread of knowledge, best practices, and techniques for creation of new knowledge related to public administration issues;

4. creation of databases meeting the requirements of the professional environment;

5. upholding the humanistic principles of international and scientific cooperation and, as a consequence, strengthening of peace among peoples;

6. assistance in training scientific and technical personnel, involving gifted young people, finding and supporting talented researchers;

7. ensuring one-stop access to information;

8. interaction and exchange of information between the RC and other subject-based information resources and systems;

9. ensuring transparency and openness of information;

10. development of one's own position on problems in implementation of national scientific and science and technology policies and its submission for consideration by public authorities;

11. conducting public analysis of the state of development and introduction of scientific research projects aimed at solving public-administration-related tasks in various areas of the society functioning, and drawing up recommendations for their use;

12. participation in creation of a brainpower professional development system and networks of specialized educational institutions with a view to retrain research workers, as well as arrange appropriate internships abroad;

13. provision of scientific and methodological assistance to public authorities in the sphere of public administration, in elaboration of strategic and tactical plans for development of a public administration system;

14. development of international ties with various foreign organizations, carrying out exchange of information on public policy issues;

15. cooperation with international and foreign academies, the National Academy of Sciences of Ukraine, branch academies of sciences, as well as with government bodies and associations of citizens;

16. performance of independent public examinations and conduct of non-for-profit consultations in the public administration area by orders of public authorities and nongovernmental organizations;

17. organization of Ukraine-wide, regional, industry, international congresses, conferences, workshops and seminars on problems of public administration development.

The RC activity components are:

- A database of the domestic scientists studying public administration.
- A database of analytical, scientific, information and educational materials on public administration is-

sues.

- An online library. Access to external and internal information resources of the RC.

- Access to online training courses and consultations by scientists in the area of public administration: online training courses, distance education, training materials and so on (through integration with the Academy of Municipal Administration, Khmelnytsky University of Management and Law, National Academy of Public Administration under the President of Ukraine, and private joint-stock company Higher Education Institution Inter-regional Academy of Personnel Management).

- Support for work of professional communities of practice and networks in the sphere of public administration.

- Information portal - news, videos, analytics, mass media materials, and photo galleries devoted to issues of ensuring and arranging building communication capacity of public administration research potential.

Let us analyze each of this components separately.

Database of domestic scientists studying public administration

Creation of a database of analytical, scientific, information and educational materials on public administration issues aims to initiate an information analysis system intended to record the domestic scientists studying public administration.

Such a system will enable to make a qualitative evaluation of available public administration capacity and optimize personnel selection, training and training in the sphere of public administration.

There is no universal pattern for organization of the RC. There are many types of organizational structures in classical (corporate) practices, which can underlie it.

In our case, the database must contain:

- personal files of the domestic scientists studying public administration in digital format;
- data on subsequent professional activities of the persons, whose personal files are stored in the database;
- data on further subsequent training and professional development of the persons, whose personal files are stored in the database;
- expert opinions on the professional competencies and capabilities of particular persons.

The technical specifications of the database must enable to:

- seek and sort information by certain criteria / filters;
- update information contained in the database as regards both particular personas and expansion of the database generally;
- create data groups based on certain flags;
- several database access layers;
- a high level of protection of information contained in the database.

Databases containing legislative analytical, scientific, and educational materials on public administra-

tion issues

Creation of such databases aims to provide the scientists studying public administration with access to analytical, scientific, information and educational materials concerning public administration issues [7. p. 30-32].

Such access will ensure the most favorable conditions for professional development of the scientists, their immediate acquiring knowledge required for their effective activity.

The RC provides for collection of information resources in electronic and printed formats according to the following categories:

- Legislative acts and other official acts in the sphere of public administration, public policy and so on [8, p. 542-543].
- Scientific materials (research studies, theses and so forth) in the mentioned areas, analytical materials in the sphere of public administration.
- Educational materials (manuals, learning modules etc.) on individual aspects of public administration.

Online library. Access to external information resources of the RC

The library should accumulate the existing publications on all aspects of public administration; collect a stock of printed publications meeting the needs of scientists and specialists of scientific organizations, higher education institutions, enterprises of all patterns of ownership, nongovernmental organizations and open up opportunities to deepen knowledge in necessary areas. The library should be equipped with an electronic catalog, which facilitates necessary literature search for users. Resources not physically stored at the RC are external. Such resources include publications and editions at other libraries. In this connection, it is necessary to ensure cooperation with libraries both on a partnership basis and based on payment for services provided by other libraries:

NISPA library (<http://www.nispa.org/>). NISPAce (The Network of Institutes and Schools of Public Administration in Central and Eastern Europe).

The NISPAce is an organization representing educational institutions of Central and Eastern Europe, which carry out educational activities and research in the area of public administration, as well as training of professionals, who work in this area as practitioners, researchers, instructors, teachers or academic experts. Annually, the NISPAce conducts international conferences in various European cities. The themes of such conferences reflect topical issues of the sector of national and municipal administration.

The library's publications covers abroad range of subjects that help governments and citizens to gain a greater understanding of the global processes occurring within the public administration system, quickly respond to global transformations. Highly authoritative international experts in public administration issues are the authors of the publications. Publications can be read online, ordered in the paper form or on a disk. All library items are

conveniently cataloged; search is user-friendly. Even an inexperienced user can quickly and easily find a needed publication or book.

NASPAA library (<http://naspaa.org/>). NASPAA (The Network of Schools of Public Policy, Affairs, and Administration) is an international association of schools and universities specializing in such educational programs as national and municipal administration, public relations and management of nonprofit organizations.

The NASPAA is the world's oldest association and acknowledged leader in accreditation of master's programs in the area of national and municipal administration. This is a generally accepted standard in the sphere of civil service. Until quite recently, only American educational establishments carrying out post-graduate educational programs in the spheres of national policy, social activism, and public administration could become the organization members. And only some years ago, the NASPAA opened its doors to universities from other countries.

The NISPAce and NASPAA are the most influential and prestigious international organizations of Europe and America in the field of national and municipal administration.

Access to external information resources will substantially expand the range of services provided by the RC. At this point of time, a professional edition – the collection Public Administration – is founded and ready for press. It enlisted support of sizable scientific resources of our state and will meet the needs of the age as a scientific publication, stimulate further development of the public administration system and serve the people of Ukraine.

Access to online training courses and expert consultations

Providing public administration researchers with access to online educational resources aims to create an enabling environment for their professional development. Training opportunities significantly expands the range of potential resource users and brings down the overall value of such educational services. Users will gain full access to distance learning courses provided offered by field-specific education institutions, with the possibility of receiving appropriate certificates. Online courses of study provide ample opportunities to the users for purposeful selection of the training content that meets individual needs for knowledge.

Information portal

The information portal acts as a provider of access to the RC components, as well as to the latest events, news and materials in the public administration area. The portal enables users to get information anywhere at a convenient time. It is planned to ensure unified access to all RC components through a personal user password with the possibility of regulating the volume of services delivered. Consequently, users will be able to govern themselves the portal information content (to provide materials).

So, summarizing all the above it may be said

that the dynamics of economic, geographical, demographic and social changes in society requires an creation of system of helping to organize standing discussions for dealing with the ongoing public administration reforms

of top executives, scholars and teachers at regional, sub-regional, national and local level. Implementation of a RC in practice of managing various spheres of the public sector needs proper institutionalization.

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